# Behavioural Public Policy for Sustainability

MPhil Paper Guide 2022 (lent)

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> Fridays 13-15 (with 3 exceptions), starts 21<sup>st</sup> January 2022 *as of November 12<sup>th</sup>, 2021*

# **Course Description**

Policy tools and approaches to help reach the Sustainable Development Goals (SDGs) span a wide range, from hard to soft policies. This course focuses on *Behavioural Public Policy* as a recent policy approach increasingly employed by governments and supranational organizations complementing their classical instruments. We will investigate how evidence-based behavioural insights and tools ("nudges") and BPP-specific policy processes ("nudging") can (and already do) supplement the existing policy toolbox for sustainable development. We will have a few high-level guest speakers from academia and the science-policy interface for short inputs and in-class debate (in a hybrid model).

We begin by examining the theoretical and conceptual basics of behavioural economics and behavioural public policy. These theoretical foundations are then applied to selected sustainable development goals, focusing on specific contemporary examples. The examples studied range from adopting electric vehicles to COVID vaccine hesitancy and switching to a planetary diet and renewable energy. Next, we examine practical strategies and approaches, successes, and limits of behavioural insights-based policies. In the final part, we explore debates around the ethics and good governance of nudging and future developments of the field.

The course will consist of 7 seminars of 2 hours in length. This includes introducing key concepts (by me), a short (10 min) presentation prepared by a volunteer student, and/or input by a leading expert in the respective topic, followed by an in-class debate.

The readings are divided into core and further reading. Moreover, I suggest some popular science books that may serve as accessible introductory readings. **Students will have read all of the** *core readings* before each seminar. The books and reports are available in the library or online. The "further reading" is an offer for students conducting presentations or writing essays on specific topics. On demand, we will offer additional drop-in sessions.

Volunteers will present in class and will receive feedback on their presentations. Presentations will not be formally assessed. Formal assessment will be in the form of a 3000 words essay submitted at the end of term. Students can choose 1 out of 6 questions.

#### **Contributing experts**

- Prof. Jan Bauer, CBS, BeaCon project (DK)
- Mary MacLennan, UN Innovation Network, UN New York (US) t.b.c.
- Faisal Naru, Rockefeller Foundation, formerly OECD Behavioural Team (UK)
- Prof Cass R. Sunstein, Harvard University and Biden Administration (USA)

# Suggested introductory reading

The icon and *must-read* of Behavioural Public Policy (BPP), the second "final" edition:

• Thaler, Richard & Cass R. Sunstein (2021, orig. 2008). *Nudge: Improving decisions about health, wealth, and happiness.* The final edition. Penguin Books. (published August 2021)

An edutaining book on the origins of Behavioural Economics by one of its founders (and Nobel Laureate):

• Thaler, Richard H. (2015). *Misbehaving: The making of behavioral economics*. New York: Norton.

Popular science books that helped to make the field accessible (and famous):

- Cialdini, Robert (2007). *Influence: The psychology of persuasion*. New York: Harper Collins. (a social psychology classic on persuasion and social norms)
- Frank, Robert H. (2020). Under the influence: Putting peer pressure to work. Princeton: Princeton University Press. (on the power of social norms as nudge)
- Kahneman, Daniel (2011). *Thinking fast and slow*. Penguin Books. (on dual-process theories of decision making and behaving, by yet another Nobel Laureate)
- Sunstein, Cass R. (2013). *Simpler: The future of government*. New York: Simon & Schuster. (on simplicity as nudge by the other "father of nudge" and Holberg Prize Winner)
- Sunstein, Cass R. (2018). *The Cost-Benefit Revolution*. Cambridge, MA: MIT Press. (a practitioner's view on CBA as policy evaluation)

The tale about how the first governmental nudge unit (in the UK) began:

• Halpern, David (2015). Inside the nudge unit. How small changes can make a big difference. London: WH Allen.

A founding classic of Behavioural Economics (and Policy):

• Tversky, Amos & Daniel Kahneman (1974). Judgment under uncertainty: Heuristics and biases. Reprinted in: Sunstein, Cass R. & Reisch, Lucia A. (Eds.) (2018). *The economics of nudge*. 4 Volumes. Routledge, Vol. I(1), 15-31.

(This four-volume collection brings together the seminal writings that constitute the essence of Behavioural Economics and BPP; for reference only).

# Session (1) Behavioural Public Policy: Foundations and Concepts 21st January, 13-15

**Concepts**: libertarian paternalism; choice architecture; behavioural insights; dual-process theories; biases and heuristics; nudges, shoves, budges and snudges; "sludge" (audits)

# Core reading:

- Sunstein, Cass R. (2014). Nudging: A very short guide. *Journal of Consumer Policy*, 37, 583-588.
- Thaler, Richard H., Sunstein, Cass R. & John P. Balz (2013). Choice architecture. In: Shafir, Eldar (Ed.). *The behavioral foundations of public policy*. Princeton: Princeton University Press, Chapter 25 (pp. 428-439).
- Van Bavel, René (2020). Behavioural insights for EU policymaking. In: Vladimir Šucha & Marta Sienkiewicz (Eds.). *Science for policy handbook*. Elsevier for European Commission, Joint Research Centre (JRC), Chapter 17 (pp. 197-205).

# Further reading:

- Carlsson, Frederik, Gravert, Christina, Johansson-Stenman, Olof & Verena Kurz (2021). The use of green nudges as an environmental policy instrument. *Review of Environmental Economics and Policy*, <u>https://www.journals.uchicago.edu/doi/abs/10.1086/715524</u>
- Oliver, Adam (2017). *The origins of behavioural public policy*. Cambridge University Press, Chapters 7 and 8 (pp. 128-145).
- Sunstein, Cass R. (2020). *Behavioural science and public policy*. Cambridge Core. Cambridge University Press.
- Sunstein, Cass R. & Richard H. Thaler (2003). Libertarian paternalism is not an oxymoron. *The University of Chicago Law Review*, 70(4), 1159-1202.

# Session (2) Sustainable Development: The Science and Practice of Behavioural Change

28<sup>th</sup> January, 14-16

**Concepts:** Sustainable Development Goals; behavioural science; behaviour change models; behaviour change interventions; impact

Expert: Mary MacLennan (UN Innovation Network, UN New York) (t.b.c.)

# Core reading:

- United Nations (2021). Behavioural Science Report 2021. New York. <u>https://www.uninnovation.network/assets/BeSci/UN\_Behavioural\_Science\_Report\_2021.pdf</u>
- Weber, Elke U. (2013). Doing the right thing willingly: Using the insights of behavioral decision research for better environmental decisions. In: Shafir, Eldar (Ed.) (2013). *The behavioral foundations of public policy*. Princeton: Princeton University Press, Chapter 22 (pp. 380-397).
- Williamson, K., Bujold, P. M., & Thulin, E. (2020). Behavior Change Interventions in Practice: A synthesis of criteria, approaches, case studies & indicators. Rare Center for Behavior & the Environment and the Scientific and Technical Advisory Panel to the Global Environment Facility. <u>https://stapgef.org/sites/default/files/2020-02/Final Rare%20Behavior%20Change%20Interventions%20in%20Practice.pdf?null =

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# Further reading:

- Geiger, Sonja, Fischer, Daniel & Ulf Schrader (2018). Measuring what matters in sustainable consumption: An integrative framework for the selection of relevant behaviors. *Sustainable Development, 26*, 18-33. (proposing an integrative framework of sustainable consumption impact measurement, the three-dimensional cube mode model of sustainable consumption behaviour)
- Sachs, Jeffrey et al. (2020). The Sustainable Development Goals and COVID-19. Sustainable Development Report 2020. Cambridge: Cambridge University Press (pp. 1-56) <u>https://sdgindex.org/reports/sustainable-development-report-2020/</u>
- United Nations (2021). Secretary-General's Guidance on Behavioural Science. New York https://www.un.org/en/content/behaviouralscience/assets/pdf/UN%20Secretary-General's%20Guidance%20on%20Behavioural%20Science.pdf

# Session (3) Case study: The Power of the Plate

4<sup>th</sup> February, 13-15

**Concepts:** ecological foodprint; behavioural food policy; planetary diet; food waste reduction; UN Food Systems Summit

# Core reading:

- Bauer, Jan & Lucia A. Reisch (2019). Behavioural insights and (un)healthy dietary choices: A review of current evidence. *Journal of Consumer Policy*, 42, 3-45.
- EAT-Lancet Commission (2019). Food Planet Health: Healthy Diets from Sustainable Food Systems. Summary Report. <u>https://eatforum.org/content/uploads/2019/07/EAT-Lancet\_Commission\_Summary\_Report.pdf</u>
- Osman, Magda, Schwartz, Pauline & Saul Wodak (2021). Sustainable consumption: What works best, carbon taxes, subsidies, and/or nudges? *Basic and Applied Social Psychology*. doi.org/10.1080/01973533.2021.1889553

# Further reading:

- Cadario, Romain & Pierre Chandon (2020). Which healthy eating nudges work best? A meta-analysis of field experiments. *Marketing Science*, *39*(3), 465–486. https://doi.org/10.1287/mksc.2018.1128
- Poore, Joseph & Thomas Nemecek (2018). Reducing food's environmental impacts through producers and consumers. *Science*, *360*(6392), 987–992.
- Reisch, Lucia A. (2021). Shaping healthy and sustainable food systems with behavioural food policy. *European Review of Agricultural Economics*, 10.1093/erae/jbab024
- Reisch, Lucia A., Cass R. Sunstein, Mark A. Andor, Friederike C. Doebbe, Neal R. Haddaway & Johanna Meier (2020). Mitigating climate change via food consumption and food waste: A systematic map of behavioural interventions. *Journal of Cleaner Production. 123717.* doi: 10.1016/j.jclepro.2020.123717
- Willett, Walter et al. (2019). Food in the Anthropocene: the EAT–Lancet Commission on healthy diets from sustainable food systems. *The Lancet, 393*, 447–492 http://dx.doi.org/10.1016/ S0140-6736(18)31788-4 (the scientific paper to the above EAT report)

# Session (4) Evaluation of BPP: Cost-effectiveness and Acceptability

# 11th February, 13-15

**Concepts:** evidence-based policy; policy cycle; policy evaluation; cost-benefit analysis; nudges that fail; acceptability; scalability; unintended side-effects

Expert: Prof. Jan Bauer (Copenhagen Business School, CBS)

# Core reading:

- Reisch, Lucia A. & Cass R. Sunstein (2016). Do Europeans like nudges? *Judgement and Decision Making*, *11*(4), 310-325.
- Ruggeri, Kai (2019). Behavioral insights for public policy: Concept and cases. New York: Routledge, Chapters 2, 3, 12.
- Sunstein, Cass R. (2017). Nudges that fail. Behavioural Public Policy, 1 (1), 4-25.

### Further reading:

- Bernartzi, Shlomo et al. (2017). Should governments invest more in nudging? Psychological Science, 28(8), 1-15. doi:10.1177/0956797617702501
- Hummel, Dennis & Alexander Maedche (2019). How effective is nudging? A quantitative review on the effect sizes and limits of empirical nudging studies. *Journal of Behavioral and Experimental Economics, 80*, 47-58.
- Kristal, Ariella & Ashley V. Williams (2020). What we can learn from five natural experiments that failed to shift commuter behavior. *Nature Human Behaviour*, *4*, 169–176. https://doi.org/10.1038/s41562-019-0795-z

# Session (5) Guest Lecture: Cass Sunstein: "Fairness, with Behavioral Economics"

# Wednesday, February 16th, 17-19

### Core reading:

• Sunstein, Cass R. (2021). The distributional effects of nudges. *Nature Human Behaviour*. https://doi.org/10.1038/s41562-021-01236-z.

# Session (6) Limits and Pitfalls: Ethics and Good Governance of BPP 25<sup>th</sup> February, 13-15

**Concepts:** autonomy, paternalism, manipulation, legitimacy, ethics, good governance; participatory co-creation; Nudge Plus

#### Core reading:

- Schmidt, Andreas T. (2017). The power to nudge. *American Political Science Review*, 111(2), 404-417.
- Sunstein, Cass R. (2018). Misconceptions about nudges. *Journal of Behavioral Economics for Policy*, 2(1), 61-67.
- Sunstein, Cass R. & Lucia A. Reisch (2019). *Trusting nudges: A Bill of Rights for Nudging.* Routledge, Chapter 9. (an empirically-based suggestion on a set of rules for good governance)

# Further reading:

- John, Peter (2018). *How far to nudge? Assessing behavioural public policy*. Cheltenham: Edward Elgar. (for a plea to make BPP a participative process)
- Kemmerer, Alexandrea, Möllers, Christoph, Steinbeis, Maximilian & Gerhard Wagner (Eds.) (2016). *Choice architecture in democracies: Exploring the legitimacy of nudging*. Baden-Baden: Nomos, particularly Chapter 2, "The dark side of nudging" (for a fundamental critique of libertarian paternalism,).
- Sunstein, Cass R. (2014). *Why nudge? The politics of libertarian paternalism.* New Haven: Yale University Press. (on the ethics of nudging)
- Sunstein, Cass R. (2015). The ethics of nudging. Yale Journal on Regulation, 32(2), 413-450.

# Session (7) The Future of BI: Scope, Scale, and Institutionalization 4<sup>th</sup> March, 14-16

**Concepts: the** institutionalization of BPP; nudge units; BASIC toolbox; nudging in organizations

Expert: Faisal Naru, Rockefeller Foundation, former Head of OECD Behavioural Unit

# Core reading:

- Baggio, Marianna, Ciriolo, Emanuele, Marandola, Ginevra & René van Bavel (2021). The evolution of behaviourally informed policy-making in the EU. *Journal of European Public Policy*, 28(5), 658-676, DOI: 10.1080/13501763.2021.1912145.
- Loewenstein, George & Nick Chater (2017). Putting nudges in perspective. *Behavioural Public Policy*, 1(1), 26-53.
- Thaler, Richard H. (2016). Behavioral economics: past, present, and future. *American Economic Review, 106*(7), 1577-1600.

# Further reading:

- Jones, Rhys, Pykett, Jessica & Mark Whitehead (2013). The rise of the psychological state in the UK. In: *Changing behaviours: On the rise of the psychological state*. Cheltenham: Edward Elgar. Chapter 2 (pp. 23-52).
- Leong, Ching & Michael Howlett (2021/2020?). Theorizing the behavioral state: Resolving the theory-practice paradox of policy sciences. *Public Policy and Administration*, doi:10.1177/0952076720977588.
- OECD (2019). Tools and Ethics for Applied Behavioural Insights: The BASIC Toolkit, OECD Publishing, Paris, https://doi.org/10.1787/9ea76a8f-en. (shorter: The Basic brochure: BASIC-Toolkit-web.pdf (oecd.org))